# BOSTON COLLEGE Department of Economics

EC 865.01 Fall 2000/01 Richard Tresch

### Public Sector Economics I

<u>Course Requirements</u>: Final examination (50%) and a short paper on one of the topics from Part II of the syllabus (50%). I encourage you to present your paper to the class, although the presentation is optional and I will only grade your paper, not your presentation. The paper is due on the day of the last class meeting.

<u>Textbook</u>: Richard Tresch, <u>Public Finance</u>: <u>A Normative Theory, revised edition, typescript</u> (hereafter, <u>Tresch</u>)

Two other frequently cited reference texts are:

A.B. Atkinson and J. Stiglitz, <u>Lectures on Public Economics</u> (hereafter, <u>Atkinson</u>, Stiglitz)

A.J. Auerbach and M. Feldstein, <u>Handbook of Public Economics</u>, Vols. I and II (hereafter, <u>Handbook</u>)

The syllabus contains two parts. Part I covers the theoretical foundations of classical, first-best public sector analysis. Part II offers readings on a number of topics of recent professional interest. The topics in Part II are mostly empirical and are not always discussed in my text. We will consider a selection of them, approximately in the order listed below.

# I. The First-Best Theory of the Public Sector

### A. Background and Overview-- Issues and Methods

Tresch, Chs. 1-3.

Also: Atkinson, Stiglitz, Ch. 11

R. Musgrave, "A Brief History of Fiscal Doctrine," in

Handbook, Vol. I, (pp. 1-25 relate to the material of EC 865).

R. Inman, "Markets, Government, and the 'New' Political Economy," Ch. 12 in <u>Handbook</u>, Vol. II (This excellent, wide-ranging survey will make more sense after a year's study. You might try pp. 647-674 and 753-765 early on).

#### B. The Social Welfare Function

1. Arrow's Impossibility Theorem and Majority Voting Difficulties

Tresch, Ch. 3.

Also for reference:

R. Boadway and D. Wildasin, <u>Public Sector Economics</u>, Ch. 6, pp.

138-154; Ch. 10, pp. 269-277.

U. Segal, "Let's Agree That All Dictatorships are Equally Bad," <u>Journal of Political Economy</u>, June, 2000. (Segal's attempt to rescue a simple weighted social welfare function, which I find convincing and important.)

## C. <u>Public Expenditure Theory</u>

1. Externalities and Public Goods

Tresch, Chs. 5-8.

Also: W. Baumol and W. Oates, <u>The Theory of Environmental</u>

Policy, 2<sup>nd</sup> ed., 1988, Ch. 8.

Additional reference: W. Oakland, "Theory of Public Goods," Ch. 9 in Handbook, Vol. II.

2. Decreasing Cost Production

Tresch, Ch. 9.

- D. First-best Tax Theory--Equity in Taxation
  - 1. Underlying Theory

Tresch, Ch. 10.

Also: Atkinson, Stiglitz, Ch. 11, pp. 333-343.

W. Hettich and S. Winer, "Blueprints and Pathways: The Shifting Foundations of Tax Reform," <u>National Tax Journal</u>, December, 1985.

- 2. The Public Choice Perspective--Self-interested Redistribution
  - a. Overview

J. Rodgers, "Explaining Income Redistribution," in H. Hochman and G. Peterson (eds.), Redistribution Through Public Choice.

b. Pareto-optimal redistribution

Tresch. Ch. 10.

Also, for variations:

E. Olsen, D. Rogers, "The Welfare Economics of Equal

Access," Journal of Public Economics, June, 1991.

A. Glazer and K. Konrad, "A Signaling Explanation for Charity," AER, September 1996.

For a cautionary note on modeling altruism, see: E. Ley, "Optimal Provision of Public Goods with Altruistic Individuals," <u>Economic Letters</u>,

January 1997 (for reference only).

- c. Public insurance
  - L. Friedman, Microeconomic Policy Analysis, Ch. 6.
  - R. Boadway and D. Wildasin, <u>Public Sector Economics</u>,

Ch. 14 on Social Insurance.

d. Voting for transfers to oneself

A. Feldman, <u>Welfare Economics and Social Choice Theory</u>, Ch. 9 (especially pp. 162-164, 171-175).

# 3. Towards Application--Horizontal and Vertical Equity

Tresch, Ch. 11.

Also:

Atkinson, Stiglitz, Ch. 11, pp. 350-356.

R. Musgrave, "A Brief History of Fiscal Doctrine," pp. 15-25, in

Handbook, Vol. I.

R. Musgrave, "Horizontal Equity, Once More," National Tax

Journal, June, 1990.

S. Sheffrin, "What Does the Public Believe About Tax Fairness?" National Tax Journal, September 1993, pp. 301-303

L. Kaplow, "On the Divergence Between "Ideal" and Conventional Income-Tax Treatment of Human Capital," <u>AER</u>, May 1996. (An interesting perspective on taxing labor income in the Haig-Simons tradition.)

E. Plug, B. van Praag, J. Hartog, "If We Knew Ability, How Would We Tax Individuals?", <u>Journal of Public Economics</u>, May, 1999. (Does this give one hope that lump-sum taxation is practicable?)

### E. Fiscal Federalism

1. The Sorting of Functions: Which Governments Do What?

Tresch (original text), Chs. 29, 30 (primarily Ch. 30).

D. Rubinfeld, "The Economics of the Local Public Sector," Ch. 11

in Handbook, Vol. II, pp. 625-634.

D. Wildasin, "Theoretical Analysis of Local Public Economics," Ch. 29. in E. Mills (ed.), <u>Handbook of Regional and Urban Economics</u>, Vol. 2 (especially sections 2,3,4).

2. The Sorting of People: Jurisdiction Formation and Mobility With Public Goods Supply

Tresch (original text), Ch. 29.

D. Rubinfeld, "The Economics of the Local Public Sector," in Handbook, Vol. II, pp. 574-601.

J. Stiglitz, "The Theory of Local Public Goods," in M. Feldstein and R. Inman (eds.), <u>The Economics of Public Services</u>. (Difficult going, but a classic, worth some effort. Reproduced in abridged form in <u>Atkinson,Stiglitz</u>, Ch. 17. The original is clearer).

T. Bewley, "A Critique of Tiebout's Theory of Local Public Expenditures," Econometrica, 1981, p. 713 (another classic).

B. Hohaus, et.al., "Too Much Conformity? A Hotelling Model of Public Goods Supply," <u>Economic Letters</u>, 44/3, 1994 (Follows the Pauly model in my text).

<u>For reference</u>: Two sophisticated, current generation models of the location decision, and an empirical study based on location theory. Very difficult, but worth careful study if you become interested in these types of models.

D. Epple, et. al., "Existence of Voting and Housing Equilibrium In a System of Communities With Property Taxes," <u>Regional Science and Urban Economics</u>, November 1993.

J. Henderson, "Community Choice of Revenue Instruments," Regional Science and Urban Economics, April 1994.

D. Epple, H. Sieg, "Estimating Equilibrium Models of Local Jurisdictions," <u>Journal of Political Economy</u>, August, 1999.

Additional wrinkles, for reference:

S. Rose-Ackerman, "Beyond Tiebout: Modelling the Political Economy of Local Government," and B. Hamilton, "A Review: Is the Property Tax a Benefit Tax?," both in G. Zodrow (ed.), <u>Local Provision of Public Services: The Tiebout Model After 25 Years.</u>

J.V. Henderson, "The Tiebout Model: Bring Back the Entrepreneurs," Journal of Political Economy, April, 1985.

Finally, the following three papers use a modelling approach that incorporates a broad spectrum of the federalism literature. The first considers efficiency, the second adds equity, and the third is an empirical exercise that supports the approach:

E. Berglas, "Distribution of Tastes and Skills and the Provision of Local Public Goods," Journal of Public Economics, 1976.

R. Tresch, "Optimal Fiscal Federalism in a First-best Environment with Dynastic Social Welfare," <u>B.C. Working Paper.</u>

J.V. Henderson, "Population Composition of Cities: Restructuring the Tiebout Model," <u>Journal of Public Economics</u>, July, 1985.

### a. The distribution function and mobility

C. Brown and W. Oates, "Assistance to the Poor in a Federalist System," <u>Journal of Public Economics</u>, April, 1987.

W. Johnson, "Income Redistribution in a Federal System," AER, June, 1988, along with his empirical study:

W. Johnson, "Decentralized Income Redistribution Reconsidered," <u>Economic Inquiry</u>, January, 1991.

D. Epple, T. Romer, "Mobility and Redistribution," <u>Journal of Political Economy</u>, August, 1991. (An earlier related paper using the same type of model that explores the problem of establishing an equilibrium with public goods is:

<u>D. Epple, et. al.</u>, "Equilibrium Among Local Jurisdictions: Toward an Integrated Treatment of Voting and Residential Choice," <u>Journal of Public Economics</u>, August, 1984. Note: not an easy paper--for reference).

J. Persky, "Suburban Income Inequality: Three Theories and a Few Facts," Regional Science and Urban Economics, June, 1990.

D. Wildasin, "Income Redistribution With a Common Labor Market," <u>AER</u>, September, 1991 (relevant to the European Union). Also, D. Wildasin, "Income Redistribution and Migration, <u>Canadian Journal of Economics</u>, August 1994. (For reference: A companion piece to his EU article).

K. Lee, "Uncertain Income and Redistribution in a Federal System," <u>Journal of Public Economics</u>, September 1998. (Excellent, and easily accessible, on the insurance function of redistributive transfers in the context of a federalist system, with and without mobility.)

## 3. The Role of Grants-in-Aid in a Federalist System

<u>Tresch (original text)</u>, Ch. 31, pp. 601-606, 614-642.

J. Alm, "The Optimal Structure of Intergovernmental Grants,"

Public Finance Quarterly, October, 1983, or

J. Alm, "Intergovernmental Grants and Social Welfare," <u>Public</u> Finance, 1983, No. 3.

K. Bradbury, <u>et. al.</u>, "State Aid to Offset Fiscal Disparities Across Communities," <u>National Tax Journal</u>, June, 1984.

T. Downs, T. Pogue, "Adjusting School Age Formulas for the Higher Cost of Educating Disadvantaged Students," plus the "Symposium on Fiscal Equalization," National Tax Journal, March 1994.

## 4. Centralized vs. decentralized governments

W. Oates, "An Essay on Fiscal Federalism," <u>Journal of Economic Literature</u>, September, 1999. (A wide-ranging essay on current issues in the centralized/decentralized debate, including tax policy, grants-in-aid, public goods provision, and political considerations.)

J. Wilson, "Theories of Tax Competition," <u>National Tax Journal</u>, June, 1999. (An excellent survey and starting point on this topic, which relates specifically to potential problems with local taxation)

### F. Postscript on First-best Theory

How useful is first-best theory? Not very, according to Peter Hammonds. See:
P. Hammonds, "Theoretical Progress in Public Economics: A Provocative Assessment, " Oxford Economic Papers, January, 1990 (Special Issue on Public Economics--incidentally, OEP runs occasional special issues on a variety of topics and fields).

I think Hammonds' viewpoint is too limited. If you agree with Hammonds, though, Richard Arnott will take you down some of Hammonds' preferred second-best roadways next term.

## II. <u>Selected Topics (in approximate order of presentation)</u>

# A. The Social Welfare Function in Empirical Analysis

Tresch, Ch. 4.

A related paper of interest on consumption and social welfare that I did not reference in the text is:

S. Yitzhaki, J. Slemrod, "Welfare Dominance: An Application to Commodity Taxation," <u>AER</u>, June, 1991.

### B. Policy Issues in the Control of Pollution

Tresch, Ch. 8

Other studies of interest not referenced in Ch. 8, by topic:

## 1. Current U.S. Policy

J. Henderson, "Effects of Air Quality Regulation," <u>AER</u>, September

1996.

M. Kahn, "Particulate Pollution Trends in the United States," Regional Science and Urban Economics, February 1997.

### 2. Direct Controls, Taxes, and Marketable Permits

P. Joskow, et. al., "The Market for Sulfur Dioxide Emissions," <u>AER</u>, September 1998.

T. Barthold, "Issues in the Design of Environmental Excise Taxes," <u>Journal of Economic Perspectives</u>, Winter 1994. (A detailed account of U.S. tax policies that have an impact on the environment).

### 3. On the Benefits of Reducing Pollution

Another instance of how little we know about environmental damage relates to the current concern about global warming. See the Symposium on "Global Climate Change" in the <u>Journal of Economic Perspectives</u>, Fall 1993, particularly the articles by W. Nordhaus and J. Poterba.

### C. The Free Rider Problem

### Tresch, Ch. 6.

Free riding behavior has been the subject of much experimental testing, often with economics students as subjects. Two well-known original experiments are: P. Bohm, "Estimating Demand for Public Goods: An Experiment," <u>European Economic Review</u>, Vol. 3, No. 2, 1972 (something of a classic); and F. Schneider and W. Pommerhene, "Free Riding and Collective Action: An Experiment in Public Microeconomics," <u>Quarterly Journal of Economics</u>, November, 1981. An nteresting recent study not referenced in Ch. 6 is:

T. Palfrey, J. Prisbrey, "Anomalous Behavior in Public Goods Experiments: How Much and Why," <u>AER</u>, December 1997.

#### 1. On the Coase Theorem and Externalities

G.W. Harrison, <u>et. al.</u>, "Coasian Solutions to the Externality Problem in Experimental Markets," <u>Economic Journal</u>, June, 1987.

V. Aivazian, et. al., "The Coase Theorem and Coalitional Stability," Economica, November, 1987.

J. Farrell, "Information and the Coase Theorem," <u>Journal of Economic Perspectives</u>, Fall, 1987.

E. Masken, "The Invisible Hand and Externalities," <u>AEA Papers and Proceedings, (AER)</u>, May 1994.

D. Usher, "The Coase Theorem is Tautological, Incoherent, or Wrong," <u>Economic Letters</u>, October 1998.

### D. Tax Reform

#### 1. Overview

<u>Tax Reform for Fairness, Simplicity, and Economic Growth, Vol. I, U.S. Department of the Treasury, November, 1984 (hereafter, Treasury I)</u>, Overview, pp. vii-xix; Ch. 2; Appendix 4A, pp. 57-61.

The most recent thinking on fundamental tax reform is discussed in the set of articles in "Applied Economics in Action: Discussing Fundamental Tax Reform," and "Prospects for Fundamental Tax Reform," <u>AER</u>, May 1997, pp. 114-155.

2. Tax Income or Expenditures?: Equity and Administrative Issues

Treasury I, Ch. 9.

Blueprints for Basic Tax Reform, U.S. Department of the Treasury,

January 17, 1977.

D. Bradford, "The Possibilities for an Expenditure Tax," <u>National Tax Journal</u>, September, 1982.

Articles by Goode, Bradford, and Graetz in J. Pechman (ed.), <u>What Should Be Taxed: Income or Expenditures?</u>

Economists remain divided on the issue of taxing income or consumption. See the National Tax Association Symposium on "New Directions in Tax Policy," <u>National Tax Journal</u>, September, 1993, especially the articles by T. Barthold, C. McLure, and J. Sabelhaus for some of the issues surrounding tax reform that have been influential in Washington.

- 3. Integrating the Corporation and Personal Income Taxes
- G. H. Hubbard, "Corporate Tax Integration: A View From the Treasury Department," <u>Journal of Economic Perspectives</u>, Winter 1993 (Not scintillating, but a good discussion of the issues related to integration along with some mention of the Treasury's 1992 proposals. Good sources).
  - 4. Simplicity, Compliance Costs, and Tax Evasion

<u>Tresch</u>, Ch. 15 (The sections on Tax Evasion and Tax Amnesties) Also, for further analysis:

J. Andreoni, "Tax Compliance", Journal of Economic Literature,

June 1998 (A good overview of the issues and literature.)

M. Blumenthal, J. Slemrod, "The Compliance Cost of the U.S.

Individual Income Tax System: A Second Look," National Tax Journal, June 1992.

J. Slemrod, "Did the Tax Reform Act of 1986 Simplify Tax

Matters?" Journal of Economic Perspectives, Winter 1992.

M. Pitt, J. Slemrod, "The Compliance Cost of Itemizing

Deductions: Evidence from Individual Tax Returns," AER, December, 1989.

An interesting article on evasion of indirect taxes, applicable to developing countries, is: J. McLaren, "Black Markets and Optimal Evadable Taxation," <a href="Economic Journal"><u>Economic Journal</u></a>, May 1998.

### E. Income Taxes and Economic Behavior

1. Taxation, labor supply, saving, and investment--overview

A. Auerbach, J. Slemrod, "The Economic Effects of the Tax Reform Act of 1986," <u>Journal of Economic Literature</u>, June 1997. (A discussion of TRA86 is perhaps dated, but the article offers a good overview of the issues in this section, along with a superb bibliography of the best related journal articles. And TRA86 was the biggest federal tax reform ever enacted.)

M. Feldstein, "The Effects of Marginal Tax Rates on Taxable Income," <u>Journal of Political Economy</u>, June 1995. (Worth a separate mention--very influential.)

### 2. Taxation and labor supply

Textbook Coverage: R. Boadway, D. Wildasin, Public Sector Economics, Ch. 11, pp. 287-301.

Atkinson, Stiglitz, Ch. 2.

The Classic: J. Hausman, "Labor Supply," in H. Aaron, J.

Pechman (eds.), How Taxes Affect Economic Behavior. (for an update, see J. Hausman, P. Rudd, "Family Labor Supply With Taxes, <u>AEA Papers and Proceedings</u>, May, 1984).

T. MaCurdy, "Work Disincentive Effects of Taxes: A Reexamination of Some Evidence," <u>AEA Papers and Proceedings</u>, May 1992.

R. Blundell, et. al., "Estimating Labor Supply Responses Using Tax Reforms," Econometrica, July 1998 (For reference only: heavy going econometrics, applied to British data. They find smaller responses than is typical of US studies.)

### 3. Taxation and saving

Textbook Coverage: R. Boadway, D. Wildasin, <u>Public Sector</u> Economics, Ch. 11, pp. 301-314.

Atkinson, Stiglitz, Ch. 3.

For interesting analyses in the life-cycle tradition, see:

L. Kotlikoff, "Taxation and Savings: A Neoclassical Perspective,"

Journal of Economic Literature, December 1984. (The OLG framework classic.)

Also, for reference: A. Auerbach, L. Kotlikoff, <u>Dynamic Fiscal</u> Policy, a monograph published in 1987 that applies their OLG model to all kinds of public expenditure and tax policies.

A more recent empirical study that emphasizes the interaction between the personal and corporate income taxes is: M. Feldstein, "The Effects of Tax-based Savings Incentives on Government Revenue and National Saving," Quarterly Journal of Economics, May 1995.

A. Imrohoroglu, et. al., "The Effect of Tax Favored Retirement Accounts on Capital Accumulation," AER, September 1998. (One of the latest in a large literature on IRA's and saving, with a good beginning summary of the results to date.

### 4. Taxation and investment

Textbook coverage: R. Roadway, D. Wildasin, Public Sector Economics, Ch. 11, pp. 321-337.

Atkinson, Stiglitz, Ch. 5.

### a. Taxation and the cost of capital

A. Auerbach, "The Tax Reform Act of 1986 and the Cost of Capital," Journal of Economic Perspectives, Summer, 1987.

B. Bernheim, J. Shoven, "Taxation and the Cost of Capital: An International Comparison," in C. Walker, M. Bloomfield (eds.), <u>The Consumption</u> Tax.

## b. Inflation, tax rules, and the cost of capital

Articles by Bradford, Hall, Hulten and Wycoff in C. Hulten (ed.), <u>Depreciation</u>, <u>Inflation</u>, <u>and the Taxation of Income From Capital</u>.

L. Rose, "A Respecified Tax-Adjusted Fisher Relation,"

Economic Inquiry, April, 1986 (Good review of the empirical literature).

I. Hansson and C. Stuart, "The Fisher Hypothesis and International Capital Markets," Journal of Political Economy, December, 1986.

#### c. What determines investment demand?

R. Chirinko, "Business Fixed Investment Spending," <u>Journal of Economic Literature</u>, December 1993. (An excellent survey covering what has been done and why, and offering an agenda for future research).

R. Chirinko, S. Fazzari, A. Meyer, "How Responsive is Business Capital Formation to its User Cost? An Exploration With Micro Data," <u>Journal of Public Economics</u>, October, 1999 (The answer is "not much"--recommended by Fabio Schiantarelli as the latest word.)

A. Goolsbee, "Investment Tax Incentives, Prices, and the Supply of Capital Goods," <u>Quarterly Journal of Economics</u>, February 1998 (Suggests that much of investment tax breaks are captured by capital goods suppliers in the form of higher prices, which he thinks explains the low investment response to tax policy.)

Also: M. Feldstein, "Inflation, Tax Rates, and Investment: Some Econometric Evidence," <u>Econometrica</u>, July, 1982.

T. Wisley, S. Johnson, "An Evaluation of Alternative Investment Hypotheses Using Non-Nested Tests," <u>Southern Economic Journal</u>, October, 1985.

B. Bernanke, <u>et. al.</u>, "Alternative Non-nested Specification Tests of Time-series Investment Models," <u>Journal of Econometrics</u>, March 1988 (econometric reference only).

### d. On measuring effective tax rates:

D. Fullerton, "Which Effective Tax Rate," National Tax

Journal, March, 1984.

D. Bradford, C. Stuart, "Issues in the Measurement and Interpretation of Effective Tax Rates," National Tax Journal, September, 1986.

M. Daly, <u>et. al.</u>, "The Sensitivity of Effective Marginal Tax Rate Calculations to Alternative Arbitrage Assumptions," <u>Economic Letters</u>, <u>Vol. 21</u>, <u>No. 2</u>, 1986.

### 5. Taxation and investment in human capital

P. Trostel, "The Effect of Taxation on Human Capital," <u>Journal of Political Economy</u>, April 1993.

M. Nerlove, et. al., Comprehensive Income Taxation, Investments in Physical and Human Capital, and Productivity," <u>Journal of Public Economics</u>, March 1993.

## F. <u>Transfer Payments</u>

Tresch, Ch. 19.

Interesting articles not referenced in Ch. 19, by topic:

### 1. Universal vs. Means-tested Transfers

G. Burtless, "The Economist's Lament: Public Assistance in America," <u>Journal of Economic Perspectives</u>, Winter, 1990.

J. Creedy, "Comparing Tax and Transfer Systems: Poverty, Inequality, and Target Efficiency," <u>Economica</u>, 1996 Supplement. (Tough analytics, but the approach is clear enough and the basic premise is interesting in comparing the two types of transfer schemes.)

N. Rowe, F. Woolley, "The Efficiency Case for Universality," <u>Canadian Journal of Economics</u>, May, 1999 (when only needs are the concern, such as for eyeglasses.)

R. Moffitt, "A Problem with the Negative Income Tax," <u>Economic</u>

<u>Letters</u>, 17/3, 1985.

T. Besley, S. Coate, "Understanding Welfare Stigma: Taxpayer Resentment and Statistical Discrimination," <u>Journal of Public Economics</u>, July 1992.

A. Lindbeck, S. Nyberg, J. Weibull, "Social Norms and Economic Incentives in the Welfare States," <u>Quarterly Journal of Economics</u>, February, 1999.

#### 2. Cash vs. In-kind Transfers

E. Browning, "Valuation of In-Kind Transfers and the Measurement of Poverty," <u>Public Finance Quarterly</u>, April, 1991.

Three short articles on the deadweight loss from Christmas in the AER, December 1998, pp. 1350-1359.

F. Gahvari, "In-Kind vs. Cash Transfers in the Presence of Distorting Taxes," <u>Economic Inquiry</u>, January 1995.

P. Bearse, G. Glomm, E. Janeba, "Why Poor Countries Rely Mostly on Redistribution In-Kind," <u>Journal of Public Economics</u>, March, 2000.

Also, for reference only:

B. DeBorger, "Estimating the Welfare Implications of In-Kind Government Programs: A General Numerical Approach," <u>Journal of Public Economics</u>, March, 1989.

### 3. Workfare

D. Friedlander, et. al., "Evaluating Government Training Programs for the Economically Disadvantaged," <u>Journal of Economic Literature</u>, December 1997; and J. Geron, "Work and Welfare: Lessons on Employment Programs," <u>Journal of Economic Perspectives</u>, Winter, 1990.

C. Colburn, "Work Requirements and Income Transfers," <u>Public Finance Quarterly</u>, April 1993.

#### 4. The Earned Income Tax Credit

E. Browning, "Effects of the EITC on Income and Welfare," National Tax Journal, March 1995.

J. Schloz, "The EITC: Participation, Compliance, and Anti-Poverty Effectiveness," <u>National Tax Journal</u>, March 1994. (For reference: every conceivable detail that you might want to know about the EITC, and then some).

5. The Incentive Effects of the U.S. Welfare System on Labor Supply, Family Structure, and Other Issues

R. Moffitt, "Incentive Effects of the U.S. Welfare System: A Review," <u>Journal of Economic Literature</u>, March 1992.

M. Keane, R. Moffit, "A Structural Model of Multiple Welfare Program Participation and Labor Supply," <u>International Economic Review</u>, August 1998. (For reference: Heavy econometrics, but considers the combined effect of the welfare programs on labor supply.)

### G. The Incidence of Taxes and Government Expenditures Under First-Best Assumptions

#### 1. Tax Incidence

Tresch, Chs. 16, 17.

a. The Harberger model

Tresch, Ch. 16.

Also:

T. Hatta, J. Haltwanger, "A Decomposition of the Harberger Expression for Tax Incidence," <u>Journal of Public Economics</u>, December, 1982.

L. Ebrill, D. Hartman, "On the Incidence and Excess Burden of the Corporation Income tax," <u>Public Finance</u>, 1982(1).

b. The sources and uses approach

Tresch, Ch. 17

Also:

J. Poterba, "Lifetime Incidence and the Distributional

Burden of Excise Taxes," AEA Papers and Proceedings, May, 1989.

J. Gravelle, "Equity Effects of the Tax Reform Act of

1986," Journal of Economic Perspectives, Winter 1992.

G. Metcalf, "A Distributional Analysis of Green Tax Reform," National Tax Journal, December, 1999. (An interesting application of the sources and uses approach to efficiency-enhancing pollution taxes.)

# c. Summary and overview

A. Atkinson, "The Distribution of the Tax Burden," in J.

Quigley, E. Smolensky (eds.), Modern Public Finance.

L. Kotlikoff, "Tax Incidence," <u>Handbook, Vol. II</u>

(especially for tax incidence in a dynamic setting).

# 2. Expenditure Incidence

Tresch, Ch. 17.

G. Brennan, "The Distributional Implications of Public Goods,"

Econometrica, March, 1976.

R. Musgrave, et. al., "The Distribution of Fiscal Burdens and Benefits," Public Finance Quarterly, 1974.

J. Hines, "What is Benefit Taxation?", <u>Journal of Public Economics</u>, March, 2000.

# 3. Incidence Measures in the Lorenz Tradition

Tresch, Ch. 17.

Also:

D. Kiefer, "Distributional Tax Progressivity Indexes," <u>National Tax</u> Journal, December, 1984. Also, an empirical companion piece:

D. Kiefer, "A Comparative Analysis of Tax Progressivity in the United States: A Reexamination," plus "Comments" and "Reply," <u>Public Finance Quarterly</u>, January, 1991).

A. Atkinson, "Horizontal Equity and the Distribution of the Tax System," in H. Aaron, M. Boskin (eds.), <u>The Economics of Taxation</u>.

Some recent articles following Aronson and Lambert:

P. Moyes, A. Shorrocks, "The Impossibility of a Progressive Tax Structure," Journal of Public Economics, July 1998.

M. Kean, H. Papapanago, A. Shorrocks, "Tax Reform and Progressivity," <u>Economic Journal</u>, January, 2000.

J-Y Duclos, P. Lambert, "A Normative and Statistical Approach to Measuring Classical Horizontal Equity," <u>Canadian Journal of Economics</u>, February, 2000.

N. Kakwani, P. Lambert, "Measuring Income Tax Discrimination," Review of Economics and Statistics, February, 1999.

U. Ebert, P. Moyes, "Consistent Income Tax Structures When Households are Heterogeneous," <u>Journal of Economic Theory</u>, January, 2000. (Very heavy going--only if you are very interested in this approach.

## H. The Empirical Analysis of Grants-in-Aid

#### 1. Overview

E. Gramlich surveys the empirical literature in Ch. 12 of W. Oates (ed.), The Political Economy of Fiscal Federalism.

D. Rubinfeld, "The Economics of the Local Public Sector," Handbook, Vol. II, pp. 634-637.

### 2. The Flypaper Effect

R. Fisher, "Income and Grant Effects on Local Expenditures: The Flypaper Effect and Other Difficulties," <u>Journal of "Urban Economics</u>, November, 1982. B. Hamilton, "The Flypaper Effect and Other Anomalies," <u>Journal</u>

of Public Economics, December, 1983.

W. Dougan and D. Kenyon, "Pressure Groups and Public

Expenditures: The Flypaper Effect Reconsidered," Economic Inquiry, January, 1988.

C. Holsley, "Price and Income Distortions Under Separate Spending and Taxing Decisions," Journal of Public Economics, January 1993. (Boring and estimates not very believable, but the only empirical study on the flypaper effect that I found which recognizes that citizens have to pay taxes to support grant programs, a point made in Ron Fisher's article on the flypaper effect.)

K. Strumpf, "A Predictive Index for the Flypaper Effect," <u>Journal</u> of Public Economics, September 1998.

### 3. Project Grants With Negotiable Matching Rates

M. McGuire, Ch. 5 in R. Inman (ed.), Financing the New Fiscal Federalism (Also, McGuire's Ch. 4, in P. Mieszkowski and W. Oakland (eds.), Fiscal Federalism and Grants-in-Aid).

H. Chernick, Ch. 7 in Mieszkowski and Oakland.

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