

Welfare Effects of Tax Policy in Open Economies: Stabilization and Cooperation*

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March 20, 2003

Abstract

This paper studies an international tax policy design problem by employing a two-country model with incomplete asset markets. We investigate the possibility of welfare-improving active tax policies, in particular capital and labor income tax, under the non-cooperative Nash equilibrium and the cooperative equilibrium. Unlike the conventional wisdom regarding stabilization policies, optimal tax policies in our economy are procyclical. Relative to the non-cooperative setting, international tax policy cooperation requires more active tax policies (about two times) and generates large extra welfare gains (by about a third).

- JEL Classification: F4, E6;
- Key Words: income tax, welfare, stabilization, cooperation.

*We appreciate comments from Robert Kollmann, Juergen von Hagen, and seminar participants at Econometric Society Winter Meeting, Korea Economic Association International Conference, Society of Computational Economics Conference, Clark University, the Federal Reserve Board, the University of Bonn, the University of Montreal, and the University of Virginia. J. Kim's work on this project was supported by a Bankard grant from the University of Virginia.

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1 Introduction

Many economists have argued that fiscal policy is not effective for stabilization purposes. However, fiscal policy can be effectively used for stabilization under some circumstances. An example is monetary union such as the European Union where stabilizing monetary policy is not available for regional shocks.¹ In order to properly use active fiscal policy rules under these circumstances, it is important to obtain accurate welfare implications of fiscal policies.

This paper studies tax policy design problem within an optimizing two-country model. In our model, a stabilization problem exists because of distortionary taxes and incomplete financial markets where sovereign bonds are the only internationally-traded asset. We develop a two-country single-good dynamic stochastic general-equilibrium model to analyze the welfare effects of capital and labor income tax policy on the welfare level of each individual country as well as of the world. Each country faces productivity shocks and governments can affect business cycles by adjusting tax rates according to the realization of productivity shocks. Governments maintain balanced budget in each period by using lump-sum transfers.

After setting up the model, we analyze welfare gains of domestic tax policies on both domestic and foreign country. We calculate the optimal level of tax rate adjustment to productivity shocks and the amount of maximum welfare gains.² We also derive the non-cooperative Nash equilibrium. Finally, we investigate the possible gains of tax policy coordination by deriving cooperative equilibrium. If non-cooperative and cooperative equilibria are different, then there is room for welfare improvement via tax policy coordination. These results provide realistic implications about potential welfare effects of policy coordination across countries.

Three main contributions of this paper are as follows. First, we adopt an open-economy framework. The literature on welfare analysis of tax policy has focused on closed-economy.³ However, these results can dramatically

¹Another case when monetary policy is ineffective is a deflationary economy with zero or negative real interest rate such as Japan in the late 1990s. See Feldstein (2002) for the discussion on the positive role of discretionary fiscal policy in this case.

²Our search for ‘optimal’ tax policy is by assuming a certain parametric family of tax policy rules and optimizing over the parameters of the rule. This exercise is similar to Mendoza and Tesar (1998) in that we consider welfare consequences of ad-hoc changes in taxes. Note that this is different from defining optimal tax policy as the best possible tax rate responses to disturbances, as in Chari et al. (1994).

³Papers with the closed economy setup include Greenwood and Huffman (1991), McGrattan (1994), and Chari et al. (1994). In many cases, tax policies aiming for the

change under open economy because tax policies can have significant effects on other countries through various channels such as the terms of trade and capital flows.⁴ Second, we analyze tax policies in a stochastic setup, which has been used extensively for the analysis of monetary policy (e.g. Obstfeld and Rogoff 2002, and Canzoneri, Cumby and Diba 2002). Most papers in the literature have analyzed tax policies in a deterministic setup and focused on the effects of permanent changes in tax policies or tax policy reform.⁵ However, certain economic phenomena should be analyzed under the stochastic framework. For example, recent discussion in the European Union about the role of fiscal policies as absorbers of asymmetric shocks is an example due to the stochastic nature of such shocks. Third, in order to capture the nonlinear dynamics of the model which matters for welfare analysis, we solve the model using a second-order accurate solution method. It is crucial to adopt a second-order method in calculating the level of welfare because the conventional method of linearization, such as the one used in King, Plosser and Rebelo (1988), produces inaccurate welfare calculation as documented in Kim and Kim (forthcoming).

Our main findings are as follows. The optimal tax response to a 1% increase in home productivity, assuming no tax policies in the foreign country, is to decrease capital income tax rate by 2.2% or to decrease labor income tax rate by 0.2%. Optimality of procyclical policy is analogous to the procyclical nature of optimal monetary policy when shocks are from the supply side, as shown in Ireland (1996), Obstfeld and Rogoff (2002), and Kim and Henderson (2002). Two best response functions of optimal tax policy by home and foreign country show that the non-cooperative Nash equilibrium is achieved when the two income tax rates decrease by 2.8% and 0.2%, respectively. These optimal tax policies, however, maximize only the level of domestic welfare. We also calculate the cooperative equilibrium that maximizes the level of world welfare. In the cooperative equilibrium, the optimal tax rates respond more to productivity shocks and there are significant extra welfare gains relative to the Nash equilibrium.

Section 2 describes a two-country model of a production economy with

stabilization of the economy produce allocation distortions that outweigh the stabilization gains and therefore reduce welfare. Tax policies can be welfare-improving if the economy is already subject to other distortions such as imperfect competition or externalities, e.g. Easley et al. (1993) and Hairault et al. (2001).

⁴Baxter (1997) and Kollmann (1998) examined the effects of taxes as well as government spending to explain the twin deficits and the U.S. trade balance, respectively.

⁵Papers with deterministic open-economy models include Frenkel and Razin (1992), Easterly and Rebelo (1993), Razin and Sadka (1994), Bovenberg (1994), Karayalcin (1995), and Mendoza and Tesar (1998, 2001).

capital and labor. We also explain the second-order accurate solution method. In section 3, we calculate optimal tax policies and analyze impulse responses to productivity shocks with and without tax policies to help interpret the welfare results. Section 4 provides the results of sensitivity analysis. We first calculate optimal tax policies when governments can use both income tax policies at the same time. We also analyze welfare implications when governments change consumption tax rate to balance their budget instead of using lump-sum transfers. Finally, section 5 offers the conclusion of the paper.

2 The Model

The economy consists of two countries which have the identical preference and production technology. There is a single nondurable tradable good serving as the numeraire. Each country consists of a representative household, a representative firm, and a government. Households decide the level of consumption, leisure, investment, and bond holdings subject to budget constraints. Bond holdings and investment are subject to adjustment costs. We assume that capital is perfectly mobile across countries and the international financial market is incomplete in the sense that agents can trade only state-non-contingent bonds.

The government is described as a sequence of government spending and tax rates on consumption, capital income and labor income. The entire amount of tax revenue, net of government spending, is distributed to households as lump-sum transfers in each period.⁶ The transfers can be negative and in this case they operate as lump-sum taxes. This assumption is relaxed in section 4. The only source of disturbances in the economy is productivity shocks which can be correlated across countries. Foreign variables are denoted by asterisks and their behavior is symmetric to the home country when not specified.

2.1 Households and Firms

Households enter the market owning one unit of labor at time t with pre-determined capital and bond holding. The household receives its wage and rental income from firms, and its interest income out of risk-free bonds.

⁶By transferring in a lump-sum manner, we abstract away from the wealth effects associated with government spending, as in Greenwood and Huffman (1991).

The bond, with interest rate R_t , provides a risk-free claim to one unit of consumption good at time $t + 1$.

Household in each country maximizes the expected lifetime utility given by

$$E_0 \sum_{t=0}^{\infty} \beta^t U_t, \text{ where } U_t = \frac{[C_t^\theta (1 - L_t)^{1-\theta}]^{1-\sigma}}{1 - \sigma}, \quad (1)$$

where C_t is the level of consumption, and $1 - L_t$ the amount of leisure. Households in both countries have the same discount factor β .

The budget constraint of household is given by:

$$\begin{aligned} & (1 + \tau_{ct})C_t + I_t + B_t + \frac{\zeta}{2} (B_t)^2 \\ = & (1 - \tau_{lt})w_t L_t + [(1 - \tau_{kt})r_t + \tau_{kt}\delta] K_t + R_{t-1}B_{t-1} + T_t, \end{aligned} \quad (2)$$

where B_t denotes the quantity of bonds purchased in period t maturing in $t + 1$, R_t is the gross interest rate on bonds, r_t is the rental rate, w_t is the wage rate, and τ represents tax rates (τ_c = consumption tax rate, τ_k = capital income tax rate and τ_l = labor income tax rate). Note that there is a depreciation allowance, $\tau_{kt}\delta K_t$, and bond holdings are subject to quadratic holding costs, $\frac{\zeta}{2} (B_t)^2$. T_t is the lump-sum transfer (tax) to the household which amounts to the budget surplus (deficit). B_t is the international bonds and therefore denotes the net quantity purchased irrespective of the issuing country. The interest rate process is not exogenous. Rather, it adjusts to clear the bond market.

As in Kim (2003), households accumulate capital according to the following equation:

$$K_{t+1} = \left[\delta (I_t/\delta)^{1-\phi} + (1 - \delta)K_t^{1-\phi} \right]^{\frac{1}{1-\phi}}. \quad (3)$$

A zero ϕ implies no adjustment costs. A positive ϕ implies the presence of adjustment costs and $\phi = 1$ corresponds to a loglinear capital accumulation equation.⁷

For firms, the production function follows a Cobb-Douglas form with labor and capital,

$$Y_t = A_t L_t^\alpha K_t^{1-\alpha}. \quad (4)$$

⁷In terms of q -regressions, the elasticity of (I/K) with respect of Tobin's q is $[(1 - \delta)\phi]^{-1}$. See Kim (2003) for comparison of this with other specifications of investment adjustment costs.

While labor cannot move across countries, investment in the domestic country can be financed by foreign capital. A No-Ponzi-Game condition is imposed on the household's borrowing.

2.2 Shocks and the Government

Productivity variable A_t and A_t^* , representing stochastic components of the production functions of the two countries, follow a symmetric vector Markov process:

$$\begin{bmatrix} \log(A_t) \\ \log(A_t^*) \end{bmatrix} = \begin{bmatrix} \rho_A & \nu_A \\ \nu_A & \rho_A \end{bmatrix} \begin{bmatrix} \log(A_{t-1}) \\ \log(A_{t-1}^*) \end{bmatrix} + \begin{bmatrix} \varepsilon_{A_t} \\ \varepsilon_{A_t}^* \end{bmatrix}. \quad (5)$$

where $E(\varepsilon_{A_t}) = E(\varepsilon_{A_t}^*) = 0$, $E(\varepsilon_{A_t}^2) = \sigma_{\varepsilon_A}^2$, $E((\varepsilon_{A_t}^*)^2) = \sigma_{\varepsilon_A^*}^2$, and $\rho(\varepsilon_{A_t}, \varepsilon_{A_t}^*) = \psi_A$ for all t . ρ_A is the persistence of productivity shocks and ν_A represents the spillover effects—the degree of transmission of productivity with one period lag. A non-zero ψ_A means that the innovations are contemporaneously correlated across countries.

In the benchmark case of exogenous tax policy, the tax rates are assumed to follow an AR(1) stationary process, as in McGrattan (1994) and Baxter (1997):

$$\tau_{ct} = \rho_c \tau_{c,t-1} + (1 - \rho_c) \bar{\tau}_c + \varepsilon_{\tau_{ct}}, \quad (6)$$

$$\tau_{kt} = \rho_k \tau_{k,t-1} + (1 - \rho_k) \bar{\tau}_k + \varepsilon_{\tau_{kt}}, \quad (7)$$

$$\tau_{lt} = \rho_l \tau_{l,t-1} + (1 - \rho_l) \bar{\tau}_l + \varepsilon_{\tau_{lt}}, \quad (8)$$

where $\bar{\tau}$ is the steady-state tax rate and $\varepsilon_{\tau t}$ is an exogenous error term in tax rate process. Later, we will analyze endogenous tax policy by replacing $\varepsilon_{\tau t}$ with tax responses to productivity shocks.

Government income also includes bond holding adjustment costs, and government spending G_t is assumed to be fixed and unproductive. The government does not issue any debt and balances its budget in each period by rebating all the tax revenue to households.⁸ That is, the level of the government transfer satisfies

$$\tau_{ct} C_t + \tau_{lt} w_t L_t + \tau_{kt} (r_t - \delta) K_t + \frac{\zeta}{2} (B_t)^2 = G_t + T_t \quad (9)$$

⁸See Kollmann (1998) for a two-country model with non-zero government debt.

2.3 Equilibrium

Domestic equilibrium is restricted by the optimizing behavior of the household and the firm, and the government policy regarding tax and transfer. The country's resource constraint is

$$Y_t + R_{t-1}B_{t-1} = C_t + I_t + G_t + B_t. \quad (10)$$

For the world equilibrium, the model requires bond market-clearing condition that bonds should be in zero net supply since they denote the net bond holdings of each country:

$$B_t + B_t^* = 0. \quad (11)$$

The equations describing the equilibrium are listed in the Appendix.

2.4 Calibration

As for calibration, we use the conventional parameter values for annual data. We use the annual data because tax rates do not vary much on a quarterly basis. Capital depreciation rate, δ , is 0.1 per year. Labor share, α , is 0.64 and the consumption share parameter, θ , is set to match the steady-state share of time devoted to market activities, 0.3. The representative agent's discount factor, β , is 0.95 so that the steady state annual real interest rate is equal to 5%. We set the utility curvature parameter, σ , which determines the household's coefficient of relative risk aversion at 2. The elasticity of bond holding costs, ζ , is set at 10^{-5} to allow only minimal effects from holding costs. Government spending is fixed at the level that allows balanced budget under the steady state. Finally, we need to decide the parameter value for ϕ in capital adjustment costs. We set it at 0.2 to match the volatility of investment in the data. Most previous studies reported that productivity measures are highly persistent. We follow Backus et al. (1992) and Baxter and Crucini (1995) and assume that $\rho_A = 0.906$, $v_A = 0.088$, $\sigma_{\varepsilon_A} = 0.852\%$, and $\rho(\varepsilon_{A_t}, \varepsilon_{A_t}^*) = \psi_A = 0.254$.

Measuring aggregate tax rates is a complex and difficult task and there is little consensus on effective tax rate measures. In this paper, we use the aggregate effective tax rates calculated by Mendoza et al. (1994).⁹ They calculate annual tax rates for capital and labor income for G-7 countries

⁹Their method is in the same line with Lucas (1990) and Razin and Sadka (1993). A number of papers have used this method to construct data on tax rates. See, for example, Mendoza and Tesar (1998). Another widely-used alternative for tax rate data is aggregate marginal tax rates. See Mendoza et al. (1994) for a detailed explanation and comparison of different computation methods.

by dividing actual tax payments by corresponding national accounts. These effective tax rates reflect government policies on tax credits, deductions, and exemptions as well as information on statutory tax rates. These tax rates also reflect the private sector's behavior on tax payment over time. Moreover, they are consistent with the concept of aggregate tax rates at the national level and with the assumption of representative agents. These estimates, however, can be sensitive to cyclical factors and shocks to tax revenues and bases.

Table 1 reports the properties of tax rates of G-7 countries. Average tax rates are 12%, 31% and 36% for consumption, labor income and capital income tax, respectively. We use these values as steady-state tax rates. Table 1 also reports correlation among different tax rates within a country. The correlation between the two factor income taxes (labor and capital) is significantly positive and high in many cases (average of 0.53). This indicates that governments tend to move both types of income tax in the same direction. The correlation between consumption and factor income taxes is low and negative in some cases.

We estimate the tax rate process assuming an AR(1) structure of tax rates. Table 2 shows that all tax rates are highly persistent. The average AR(1) coefficients for G-7 countries are 0.84, 0.91 and 0.81 for consumption, labor income and capital incomes taxes, respectively. We calibrate the persistence parameter at these values. The standard deviation of the residual terms of tax rates are 0.7%, 1% and 2.7% for consumption, labor income and capital incomes taxes, respectively. Capital income tax shocks are much more volatile than the other two tax shocks, especially in US and UK (4.5% and 6%, respectively). Compared to the productivity shocks, tax shocks are as much as or more volatile on average (estimated standard deviation of productivity shocks are less than 1% on average). Even though our focus is on the normative side, these numbers indicate that the tax policies that are more than unit elastic to the productivity shocks are within the range of empirical observation.

2.5 Solution Method

We adopt a second-order accurate solution method to correctly calculate the level of welfare. The accuracy of the conventional linearization method, as in King, Plosser and Rebelo (1988), is widely known to be satisfactory in computing second moments such as variances and correlation coefficients. However, the linearization method can generate inaccurate results in terms

of welfare calculations, especially in open-economy models.¹⁰ Kim and Kim (forthcoming) developed a “bias correction method” to compute the level of welfare, which generates as accurate a solution as the full second-order approximation method in terms of welfare calculation.¹¹ The basic idea of the bias correction method is to summarize the second-order terms of the solution as their expectations and use such expected values to correct the first-order solution.

3 Welfare Implications

This section analyzes welfare implications of active tax policies, in particular capital and labor income tax policies. We derive the optimal endogenous tax policies of the domestic country when the foreign country’s tax policy is exogenous as in (7) and (8). Then, by varying the reaction of the foreign country’s endogenous tax policy, we draw the best response curve of the domestic country and find the non-cooperative Nash equilibrium. Finally, we calculate the cooperative equilibrium and analyze gains from cooperation.

We measure welfare gains by calculating the change in welfare when the government implements endogenous tax policies to the benchmark economy. In the benchmark case, both countries face stochastic productivity shocks but no shocks for tax policies. Welfare is measured in terms of consumption units, a common measure in business cycle literature as in Lucas (1987). The certainty equivalent consumption is based on the conditional expectation of expected lifetime utility.¹²

The government implements active tax policies by changing the tax rates according to the observation of the current-period productivity shock.¹³

¹⁰Kim and Kim (forthcoming) showed that the conventional linearization is so inaccurate as to generate a paradoxical result that the level of welfare under autarky is higher than that under the complete markets using a two-country model.

¹¹This is similar to the concept of correcting a bias of an estimator in econometrics. Appendix explains the pitfalls of linearization in welfare analysis and proves the validity of the bias correction method in computing the level of welfare. Kim et al. (2003) discusses the second order solution in a broader context.

¹²It is important to use conditional mean, instead of unconditional mean, in order to correctly capture the dynamic transitional effects of policy changes. See Kim et al. (2003) for more on this.

¹³Another possible form of tax policy is to change tax rate in response to the changes in directly observable data such as output. However, both types of policies give similar results.

That is, tax policies are represented by the parameter η 's in

$$\tau_{kt} = \rho_k \tau_{k,t-1} + (1 - \rho_k) \bar{\tau}_k + \eta_k \varepsilon_{At}, \quad (12)$$

$$\tau_{lt} = \rho_l \tau_{l,t-1} + (1 - \rho_l) \bar{\tau}_l + \eta_l \varepsilon_{At}, \quad (13)$$

where the sign of η 's indicates whether the tax policies are countercyclical (if positive) or procyclical (if negative), and the absolute value of η represents the sensitivity of tax policy (i.e. how much tax rate should be changed to a unit change in productivity). We remove $\varepsilon_{\tau t}$ from the tax rate process by assuming that governments can adjust tax rates without any uncertainties.

3.1 Capital Income Tax Policy

In an open economy, households are allowed to borrow and lend in the world financial market and there would be room for welfare-improving tax policies. To gain some intuition on how the tax policy affects the economy and the level of welfare, we first consider a case when foreign tax policy is exogenous. We then move to the settings of non-cooperative and cooperative equilibrium.

3.1.1 Exogenous foreign tax policy

Figure 1 shows the welfare gains of capital income tax policy when foreign tax policy is exogenous (i.e., $\eta_k^* = 0$). In this case, procyclical tax policies (negative η_k) improve domestic welfare. That is, facing a positive productivity shock, a tax cut improves domestic welfare. Lowering tax rate with a positive productivity shock generates efficiency gains by stimulating agents to produce more in a more productive country and these efficiency gains exceed potential allocation distortions.¹⁴ The domestic welfare is maximized when $\eta_k = -2.2$, a decrease in capital income tax rate by 2.2% with a 1% increase in productivity shock. This policy is within the range of empirical observations in table 2 where the standard deviation of capital income tax residuals is 2.7%. The maximum welfare gains are 0.003% of permanent consumption, as in Table 3. We observe positive spillover effects of procyclical capital income tax policy in that the foreign welfare gains are positive at 0.0014%.

To understand the mechanism through which welfare gains materialize, we look at how economy behaves when hit by a productivity shock under

¹⁴It is interesting that, in a different framework, Yakadina (2002) also finds similar behavior of optimal capital income tax rates in response to technology shocks.

the active tax policy. Figure 2 shows the impulse responses to a positive productivity shock in a model with exogenous and endogenous capital income tax policy (η_k is set at -2.2 for the endogenous policy case). The most significant effects are on investment. With procyclical capital income tax policy, investment rises almost twice more than under the exogenous tax policy for the first several years. In the economy with incomplete asset markets, the residents facing a higher productivity do not invest as much as they should were they in the world with complete asset markets.¹⁵ Therefore, the procyclical tax policy shifts the behavior of the incomplete markets economy towards the complete markets equilibrium, resulting in a higher level of welfare.

3.1.2 Non-cooperative and cooperative equilibrium

Figure 3 shows the best response functions of the two countries. We have seen that optimal η_k is -2.2 when $\eta_k^* = 0$. However, as η_k^* moves from 0 to -3 , the optimal policy η_k changes from -2.2 to -2.8 . The Nash equilibrium is achieved when $\eta_k = \eta_k^* = -2.8$ and the welfare gains are 0.0065% which is around twice the domestic welfare gains when foreign country does not implement any tax policy. This is due to positive spillover effects.

This non-cooperative Nash equilibrium, however, does not maximize the level of world welfare. We define the cooperative equilibrium as the outcome when both countries use their tax policy to maximize the average of domestic and foreign welfare.¹⁶ For capital income taxes, the cooperative equilibrium is achieved when $\eta_k = \eta_k^* = -5.6$, suggesting that the capital income tax rates should respond twice as much as the response under the Nash equilibrium for the maximization of world welfare. The welfare gain at the cooperative equilibrium is 0.0087% . We measure the welfare gains from cooperation by the ratio of the gain from movement from the Nash solution to the cooperative solution to the gain from movement from a ‘no response’ solution to the Nash solution. This is in line with the way gains from coordination is measured in open-economy literature on monetary policy (e.g. Obstfeld and Rogoff 2002, and Canzoneri, Cumby and Diba 2002). In the case of capital income tax, this measure is $(.0087 - .0065) / .0065 = .34$. That is, policy cooperation will bring about 34% extra welfare gains relative

¹⁵See Baxter and Crucini (1995) and Kim et al. (forthcoming) for the comparison of incomplete and complete markets economies.

¹⁶In our cooperative solution, each country’s tax rates respond to only its own productivity shocks. It would of course create more welfare gains if tax rates respond to both countries’ productivity shocks.

to the Nash equilibrium.

3.2 Labor Income Tax Policy

In this section, we repeat the same exercise for the case of labor income tax. Figure 4 plots the welfare gains of the two countries when the domestic government changes η_l holding η_l^* constant at zero. The maximum welfare gain is quite small at 0.0008% of permanent consumption, and it is achieved when $\eta_l = -0.2$, interpreted as a decrease in labor income tax rate by 0.2% with a 1% positive productivity shock. As was the case with capital income tax, the procyclical labor income tax policy (negative η_l) produces positive spillover effects and increases the level of foreign welfare.

Figure 5 shows impulse responses to a 1% increase in productivity under exogenous tax policy ($\eta_l = 0$) and under optimal labor income tax policy reaction function ($\eta_l = -0.2$). Under this procyclical labor income tax policy, domestic residents increase their working hours more in response to a positive productivity shock, which implies higher output and consumption. As was the case with capital income taxes, the incomplete asset market implies that the residents facing a higher productivity do not work as much as they should were they in the world with complete asset markets. Therefore, the procyclical tax policy moves the outcome of our incomplete markets economy towards the complete markets equilibrium.

We can derive the Nash equilibrium by the best response functions drawn in Figure 6. The optimal tax policy stays unchanged when foreign tax policy moves from the ‘no response’ case, and the two reaction functions meet at $\eta_l = \eta_l^* = -0.2$. Because of the positive spillover, the welfare increases by 0.0015% in the Nash equilibrium. The cooperative equilibrium is achieved when the two countries implement more active policy at $\eta_l = \eta_l^* = -0.4$, and the size of welfare gain is 0.0020%. Based on the same measure in the previous capital income taxes case, cooperation of the labor income taxes will yield 33% extra welfare gains relative to the Nash equilibrium outcome.

Compared to the case of capital income tax, the optimal response of labor income tax rates and the level of maximum welfare gains are quite small. This is because there is no restriction in cross-border capital movement and therefore agents can fully take advantage of cross-country productivity differences by allocating capital freely across countries. On the other hand, labor income tax policy has limited effects on production capacity because labor cannot move across countries in this model.

4 Sensitivity Analysis

4.1 With Both Income Tax Policies

Table 4 reports optimal tax responses and level of welfare gains when governments use both capital and labor income tax policies at the same time. Compared to the results in Table 3 when governments use only one income tax policy, optimal tax responses become more procyclical with higher level of maximum welfare gains. In particular, with exogenous foreign tax policy, optimal income tax responses are $\eta_k = -2.8$ and $\eta_l = -0.4$ (previously -2.2 and -0.2 , respectively). In the Nash equilibrium, optimal responses are $\eta_k = -3.3$ and $\eta_l = -0.4$ (previously -2.8 and -0.2 , respectively).

Welfare gains also increase. Under the Nash equilibrium, welfare gains are 0.0125% which is higher than those with independent policies, 0.0065% and 0.0015% with capital and labor income tax policies, respectively. This is due to the positive cross-tax effects. That is, procyclical capital income tax policy has positive effects on labor choice and procyclical labor income tax policy has positive effects on investment. Therefore, a combination of two procyclical tax changes magnify the positive welfare effects. In the cooperative equilibrium, optimal policies become very procyclical with $\eta_k = -16.0$ and $\eta_l = -2.3$. This is because procyclical tax policy has positive cross-tax spillover effects on foreign countries as well as in domestic country. However, these responses are too much to be rationalized by the data.

4.2 With Varying Consumption Tax

In this section, we now change the assumption that governments balance their budget using lump sum transfers (taxes). Instead, we assume that lump sum transfers are fixed at their steady state level and the governments change consumption tax rates to balance their budget.¹⁷ Figure 7 compare impulse responses to a positive productivity shock under these two schemes in the benchmark case with no active tax policy. With fiscal transfers, a positive productivity shock increases lump sum transfers to households as the government returns extra tax revenues back to households. On the other hand, with varying consumption tax rate, the government should lower consumption tax rate for maintaining balanced budget. A decrease in consumption tax rate in turn changes the impulse responses of other variables in both countries. In fact, all the variables respond more positively to a

¹⁷Mendoza and Tesar (1998, 2001) also used the model where revenue loss due to income tax cuts is replaced by increasing consumption tax rate.

positive productivity shock compared to the case with varying lump sum transfers.

We calculate the level of welfare under the two balanced budget schemes in the benchmark case with no active tax policy. Welfare level under the varying consumption tax rate is higher than that with varying fiscal transfers, by 0.06% of lifetime consumption. This sounds counterintuitive because adding additional distortion (consumption tax) in the economy usually lowers welfare. However, under incomplete financial markets, the subsequent movements in consumption tax rate following productivity shocks make the economy move similar to the complete markets economy. That is, a decrease in consumption tax rate following a positive productivity shock allows domestic households to produce and consume more, to the level under the complete markets economy.

Next, we analyze the welfare effects of active tax policy under the new balanced budget scheme. Table 4 reports the welfare gains assuming exogenous foreign tax policy. For capital income tax, optimal tax policy becomes less procyclical at $\eta_k = -1.7$. For labor income tax, the optimal tax policy becomes countercyclical with optimal $\eta_l = 0.6$. In both cases, the amount of maximum welfare gains (0.0066% and 0.0029%, respectively) are larger than those with varying lump sum transfers (0.003% and 0.0008%, respectively). Subsequent changes in consumption tax rate following active income tax policy help domestic country to attain a higher level of welfare than before. The previous conclusion that the optimal income tax policy is procyclical still holds for the case of capital income tax but not for the labor income tax. Therefore, we can conclude that capital income tax policy is a better tool than the labor income tax policy in the sense that it generates more consistent and predictable responses of the economy.

5 Conclusion

We can summarize the welfare implications of active tax policies as follows. First, the optimal tax responses are procyclical. The conventional idea in the literature is that optimal tax policy is countercyclical rather than procyclical. This is due to the assumption of our model that the economy is subject to only productivity (supply) shocks to which the incomplete markets economy does not respond as much as it should. Second, the procyclical tax policy generates positive spillovers to the foreign country. Third, the capital income tax policy is a better tool than the labor income tax policy. Finally, additional welfare gains from tax policy cooperation is

about 33% relative to the welfare gains of the Nash equilibrium.

In general, welfare gains from active tax policies are very small compared to welfare gains of tax policy reform that changes tax rates permanently, as considered in Mendoza and Tesar (1998, 2001). This is because the tax policies considered in this paper are fine-tuning in that tax rates can only respond to business cycles in the economy. However, it is less difficult to implement such policies compared to the permanent changes in tax rates. Moreover, active tax policies can play an important role in stabilizing an economy where monetary policy cannot be used for the stabilization purpose, such as in the member countries of the European Union.

A Appendix

A.1 The first-order conditions

The domestic economy is described by the following 12 equations together with equations for productivity shocks and tax processes:

$$\begin{aligned}
0 &= (1 - \sigma)U_t - \left[C_t^\theta (1 - L_t)^{1-\theta} \right]^{1-\sigma}, \\
0 &= Y_t - A_t L_t^\alpha K_t^{1-\alpha}, \\
0 &= \lambda_t C_t (1 + \tau_{ct}) - \theta (1 - \sigma) U_t, \\
0 &= (1 - \tau_{lt}) \lambda_t w_t (1 - L_t) - (1 - \theta) (1 - \sigma) U_t, \\
0 &= K_{t+1} - \left[\delta (I_t / \delta)^{1-\phi} + (1 - \delta) K_t^{1-\phi} \right]^{\frac{1}{1-\phi}}, \\
0 &= \beta R_t E_t (\lambda_{t+1}) - \lambda_t (1 + \zeta B_t), \\
0 &= G_t + T_t - \tau_{ct} C_t - \tau_{lt} w_t L_t - \tau_{kt} (r_t - \delta) K_t - \frac{\zeta}{2} (B_t)^2, \\
0 &= Y_t + R_{t-1} B_{t-1} - C_t - I_t - G_t - B_t, \\
0 &= w_t L_t - \alpha Y_t, \\
0 &= r_t K_t - (1 - \alpha) Y_t, \\
0 &= \lambda_t - \mu_t \left[\delta (I_t / \delta)^{1-\phi} + (1 - \delta) K_t^{1-\phi} \right]^{\frac{\phi}{1-\phi}} \left(\frac{I_t}{\delta} \right)^{-\phi}, \\
0 &= \mu_t - \beta E_t \left[\begin{aligned} &(1 - \delta) \lambda_{t+1} (I_{t+1} / \delta)^\phi (K_{t+1})^{-\phi} \\ &+ \lambda_{t+1} (r_{t+1} (1 - \tau_{k,t+1}) + \delta \tau_{k,t+1}) \end{aligned} \right],
\end{aligned}$$

where λ_t and μ_t are Lagrangian multipliers for the budget constraint and capital accumulation equation, respectively. There are foreign country analogues to the above equations. The world equilibrium is achieved by imposing the world resource constraint.

A.2 The bias correction method

This appendix briefly explains how we calculate the level of welfare using the "bias-correction" method which correctly approximates the solution up to the second-order. For details, see Kim and Kim (forthcoming) and Kim et al. (2003). Most dynamic stochastic models can be cast into the following form:

$$G(w_t, w_{t-1}, \varepsilon_t) + \Pi(w_t - E_{t-1}[w_t]) = 0, \quad (A1)$$

where $G(\cdot)$ is an n -valued function, w_t is an n -dimensional column vector of variables, ε_t is an m -dimensional column vector of independent and identi-

cally distributed variables, and Π is an $(n \times n)$ matrix denoting whether an equation is expectational or not. The i.i.d shocks satisfy

$$\mathbb{E}[\varepsilon_t] = 0, \mathbb{E}[\varepsilon_t \varepsilon_t'] = \begin{bmatrix} \sigma_1^2 & 0 & 0 \\ & \ddots & 0 \\ & & \sigma_m^2 \end{bmatrix},$$

where each variance is $O(\sigma^2)$. We assume that a solution to (A1) exists and is unique:

$$w_t = F(w_{t-1}, \varepsilon_t, \sigma) \quad (\text{A2})$$

We are interested in deriving the level of welfare

$$\mathcal{W} = \mathbb{E} \left[U(\bar{w}) + U'(\bar{w}) w_\tau + \frac{1}{2} w_\tau' U''(\bar{w}) w_\tau \right]. \quad (\text{A3})$$

The second-order accurate solution of the model would be

$$w_t = F_1 w_{t-1} + F_2 \varepsilon_t + \frac{1}{2} \begin{bmatrix} (I_n \otimes w_{t-1}') F_{11} (\iota_n \otimes w_{t-1}) \\ + 2 (I_n \otimes w_{t-1}') F_{12} (\iota_n \otimes \varepsilon_t) \\ + (I_n \otimes \varepsilon_t') F_{22} (\iota_n \otimes \varepsilon_t) \end{bmatrix} + \frac{\sigma^2}{2} F_{33}, \quad (\text{A4})$$

where $\otimes$ is the Kronecker product and ι_n is an n -tuple of ones. Now a second-order accurate representation of the level of welfare is

$$\mathcal{W} \approx \mathbb{E} \left[\begin{array}{c} U(\bar{w}) \\ + U'(\bar{w}) \left[F_1 w_{\tau-1} + \frac{1}{2} \left(\begin{array}{c} (I_n \otimes w_{\tau-1}') F_{11} (\iota_n \otimes w_{\tau-1}) \\ + (I_n \otimes \varepsilon_{\tau}') F_{22} (\iota_n \otimes \varepsilon_{\tau}) \end{array} \right) + \frac{\sigma^2}{2} F_{33} \right] \\ + \frac{1}{2} (F_1 w_{\tau-1} + F_2 \varepsilon_{\tau})' U''(\bar{w}) (F_1 w_{\tau-1} + F_2 \varepsilon_{\tau}) \end{array} \right]. \quad (\text{A5})$$

However, if we used a solution based on the linear approximation of the model (i.e. $w_t = F_1 w_{t-1} + F_2 \varepsilon_t$, the first two terms in (A4)), instead of the quadratic solution, then our evaluation of welfare would miss the terms involving F_{11} , F_{22} and F_{33} . However, these terms are as important as the first-order terms in computing the level of welfare and omitting them would produce inaccuracies in analyzing welfare implications.

Having shown that the inclusion of F_{11} , F_{22} and F_{33} are critical in welfare analysis, we also note that computing them is a burdensome task (e.g. Kim et al. 2003). To avoid this computational burden, Kim and Kim (forthcoming) proposed a method based on the idea of bias correction in econometrics. The method starts by positing a linear solution as follows:

$$w_t = \eta_t + F_1 w_{t-1} + F_2 \varepsilon_t, \quad (\text{A6})$$

where η_t is the bias correction term. This term is time-varying, but does not depend on the variables of the model. The method then pins down the n -dimensional η_t term by solving the following n equations:

$$\begin{aligned} 0 &= \mathbb{E}[G(w_t, w_{t-1}, \varepsilon_t) + \Pi(w_t - \mathbb{E}_{t-1}[w_t])] \\ &= \mathbb{E}[G(\eta_t + F_1 w_{t-1} + F_2 \varepsilon_t, w_{t-1}, \varepsilon_t)] \end{aligned} \quad (\text{A7})$$

which shows that the model equations hold on average, even though not state by state. This assumption is, however, less restrictive than positing linear approximation of the model equations. This equation also shows intuitively why this method yields more terms than the linear method. An advantage of this bias correction method is that we don't need to solve for F_{11} , F_{22} or F_{33} . It just takes the second derivatives of $G(\cdot)$ as inputs and computes the η_t term as an output. Kim and Kim (forthcoming) proves that this bias correction method produces the same level of welfare as the second order approximation method. This proof is based on an observation that the solution of the above system of equations satisfies

$$\eta_t = \mathbb{E} \left[\frac{1}{2} [(I_n \otimes w'_{t-1}) F_{11} (\iota_n \otimes w_{t-1}) + (I_n \otimes \varepsilon'_t) F_{22} (\iota_n \otimes \varepsilon_t)] + \frac{\sigma^2}{2} F_{33} \right]. \quad (\text{A8})$$

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Table 1. Properties of estimated tax rates

<Average tax rates>

	C-tax	L-tax	K- tax
Canada	0.12	0.25	0.43
France	0.20	0.42	0.24
Germany	0.16	0.38	0.27
Italy	0.13	0.41	0.29
Japan	0.05	0.22	0.35
UK	0.15	0.25	0.55
US	0.06	0.26	0.42
average	0.12	0.31	0.36

<Correlation among different tax rate>

	C-tax L-tax	C-tax K-tax	L-tax K-tax	average
Canada	-0.45	-0.34	0.60	-0.06
France	-0.72	0.25	0.02	-0.15
Germany	-0.05	0.36	0.63	0.07
Italy	0.88	0.84	0.90	0.87
Japan	0.10	-0.11	0.95	0.31
UK	0.17	0.10	0.64	0.32
US	-0.76	0.40	-0.10	-0.15
average	-0.12	0.11	0.53	0.17

Note: C-tax: consumption tax rate, L-tax: labor income tax rate, K-tax: Capital income tax rate.

Table 2. Estimation of AR(1) tax rate process

<Persistence>

	C-tax	L-tax	K-tax
Canada	0.76	0.92	0.87
France	0.96	0.98	0.86
Germany	0.62	0.89	0.85
Italy	0.90	0.95	0.79
Japan	0.92	0.97	0.94
UK	0.88	0.77	0.73
US	0.81	0.89	0.63
average	0.84	0.91	0.81

<Standard deviation of tax shocks>

	C-tax	L-tax	K-tax
Canada	0.008	0.009	0.025
France	0.011	0.007	0.014
Germany	0.009	0.014	0.017
Italy	0.008	0.013	0.022
Japan	0.002	0.007	0.022
UK	0.009	0.010	0.060
US	0.002	0.007	0.045
average	0.007	0.010	0.027

Note: Tax rates are assumed to follow an AR(1) process:

$$\tau_t = \rho\tau_{t-1} + (1 - \rho)\bar{\tau} + \varepsilon_{\tau_t}$$

where ε_{τ_t} is defined as tax shock (or tax innovation). Persistence of tax rate is defined as ρ .

Table 3. Welfare effects of tax policies

	(η, η^*)	Welfare gains (home, foreign, world)
K-tax	$(-2.2, 0)^1$	$(0.0030, 0.0014, 0.0022)$
	$(-2.8, -2.8)^2$	0.0065
	$(-5.6, -5.6)^3$	0.0087
L-tax	$(-0.2, 0)^1$	$(0.0008, 0.0006, 0.0007)$
	$(-0.2, -0.2)^2$	0.0015
	$(-0.4, -0.4)^3$	0.0020

1. Domestic tax policy only
2. Non-cooperative Nash equilibrium
3. Cooperative equilibrium

For 2 and 3, home, foreign and world welfare gains are identical due to the symmetry of countries.

Note: The numbers are percentage welfare gains over the benchmark economy where productivity is subject to shocks but no tax policy shocks are present. Welfare gains are estimated as percentage changes in certainty equivalent consumption level, while the certainty equivalent consumption is calculated from conditional welfare changes over the benchmark economy.

Table 4. Sensitivity Analysis

<With both income tax policies>

$\begin{pmatrix} \eta_k & \eta_k^* \\ \eta_l & \eta_l^* \end{pmatrix}$	Welfare gains (home, foreign, world)
$\begin{pmatrix} -2.8 & 0 \\ -0.4 & 0 \end{pmatrix}^1$	(0.0048, 0.0054, 0.0051)
$\begin{pmatrix} -3.3 & -3.3 \\ -0.4 & -0.4 \end{pmatrix}^2$	(0.0125)
$\begin{pmatrix} -16.0 & -16.0 \\ -2.3 & -2.3 \end{pmatrix}^3$	(0.0347)

<With varying consumption tax rate>

	(η, η^*)	Welfare gains (home, foreign, world)
K-tax	$(-1.7, 0)^1$	(0.0066, 0.0017, 0.0042)
L-tax	$(0.6, 0)^1$	(0.0029, 0.0006, 0.0017)

1. Domestic tax policy only

2. Non-cooperative Nash equilibrium

3. Cooperative equilibrium

For 2 and 3, home, foreign and world welfare gains are identical due to the symmetry of countries.

Figure 1. Welfare effects of capital income tax policy at domestic country ($\eta^*=0$)

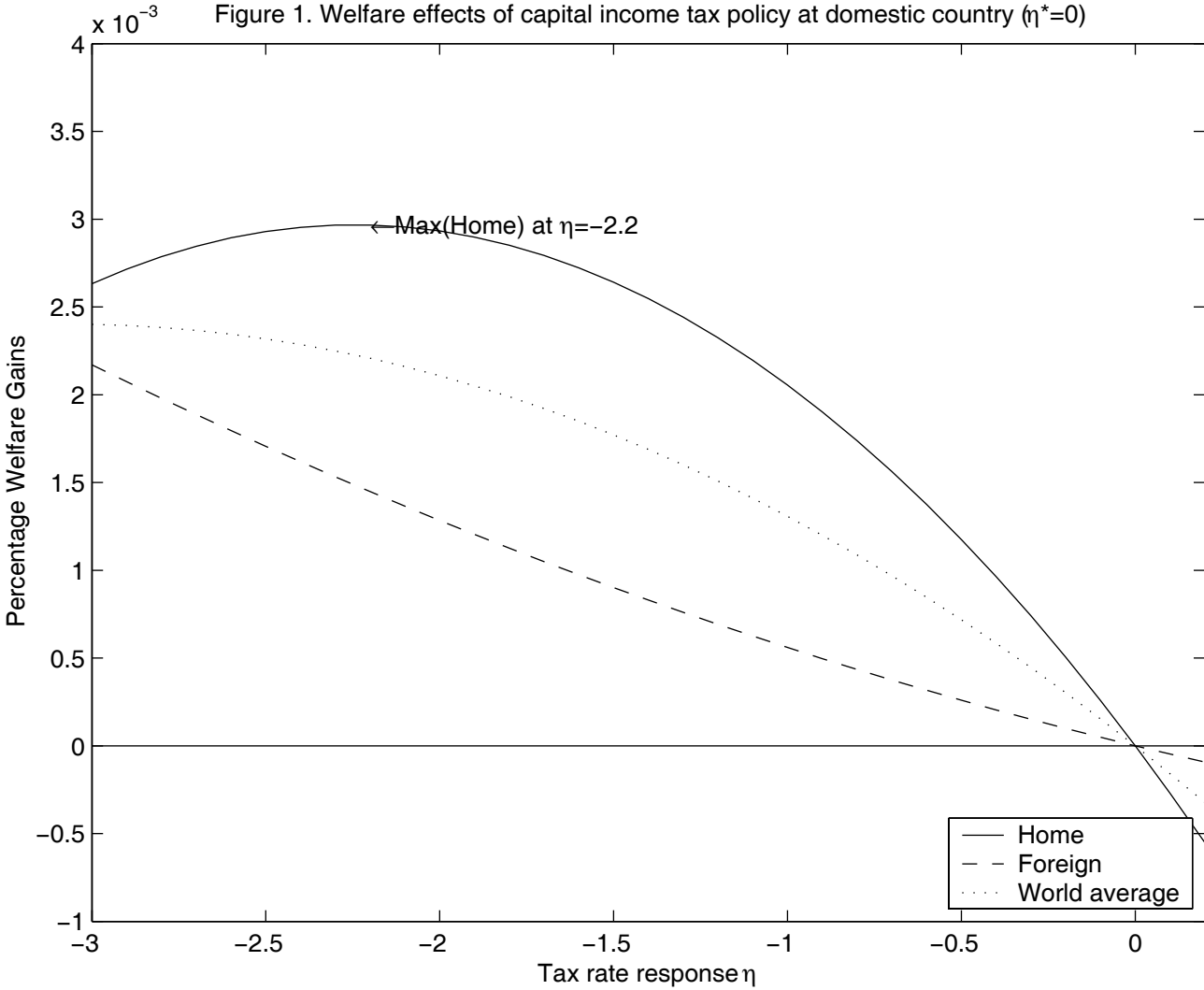


Figure 2. Impulse responses to 1% increase in productivity at Home: capital income tax ($\eta = -2.2$)

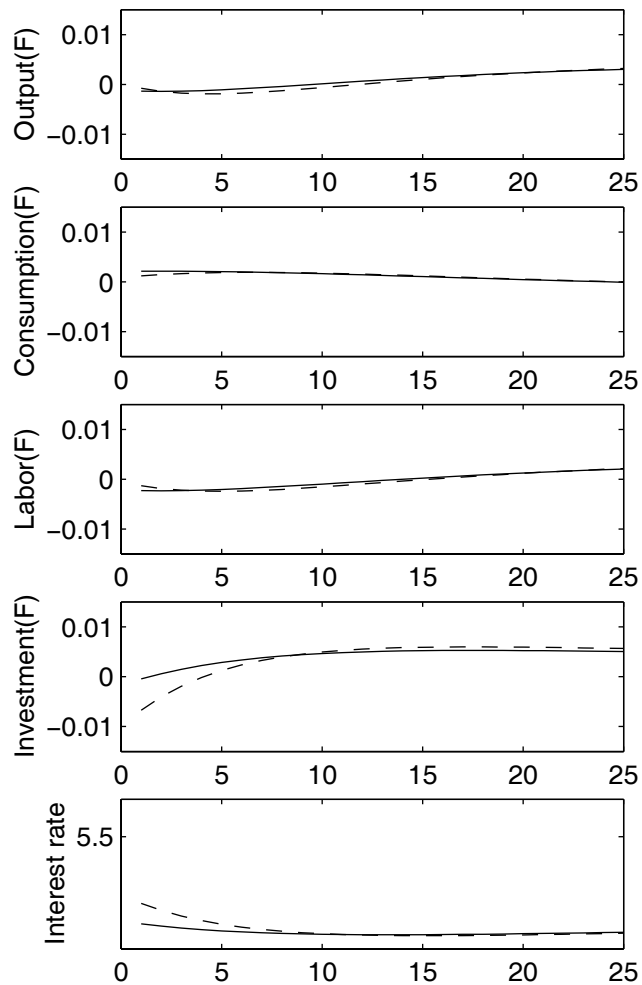
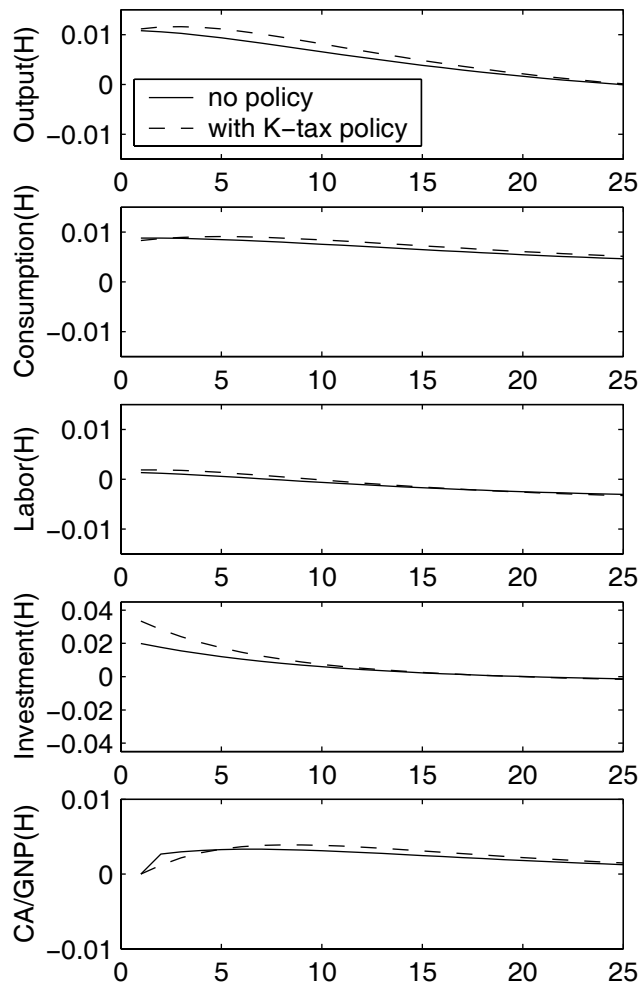


Figure 3. Tax policy reaction functions (capital income tax)

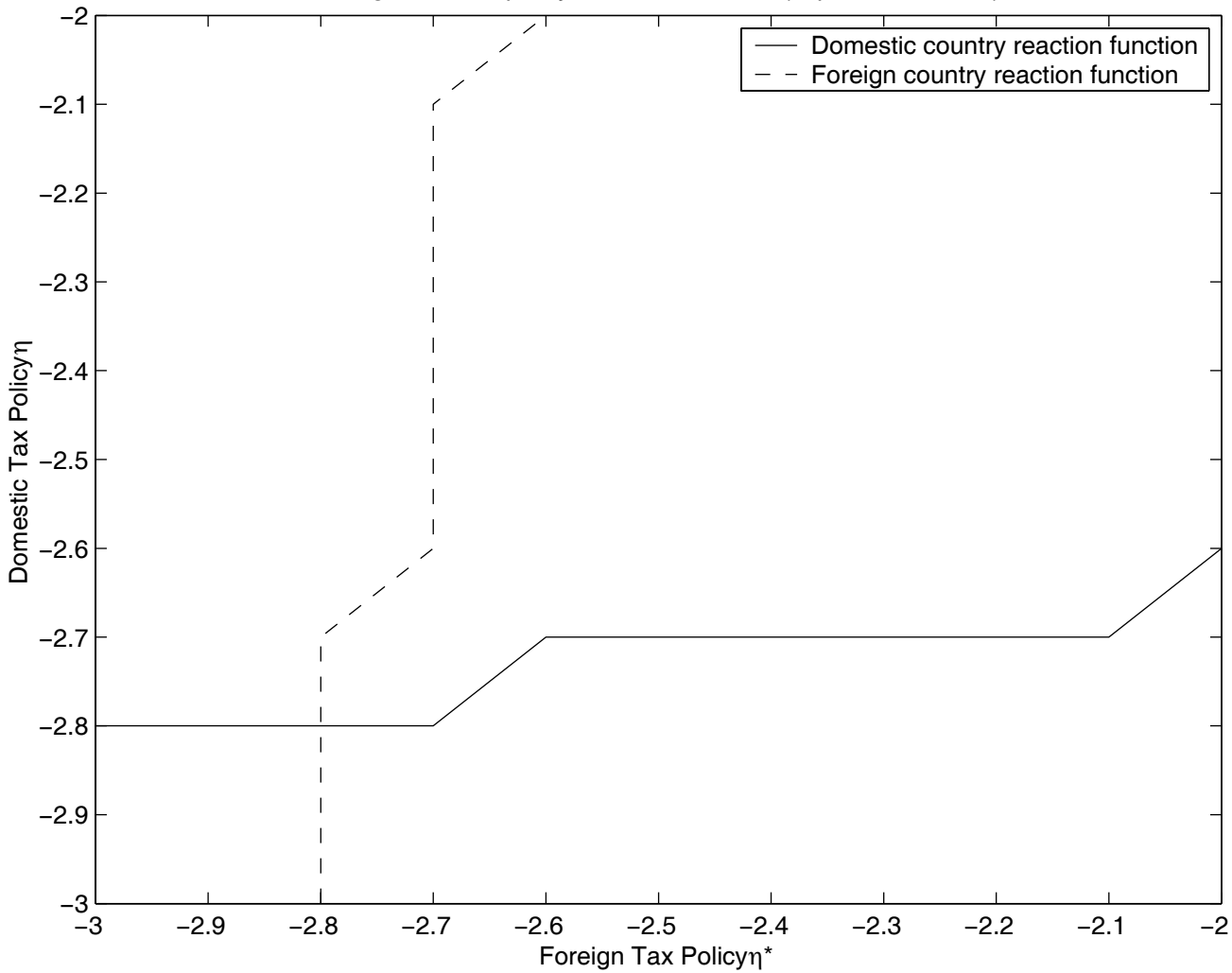


Figure 4. Welfare effects of labor income tax policy at domestic country ($\eta^*=0$)

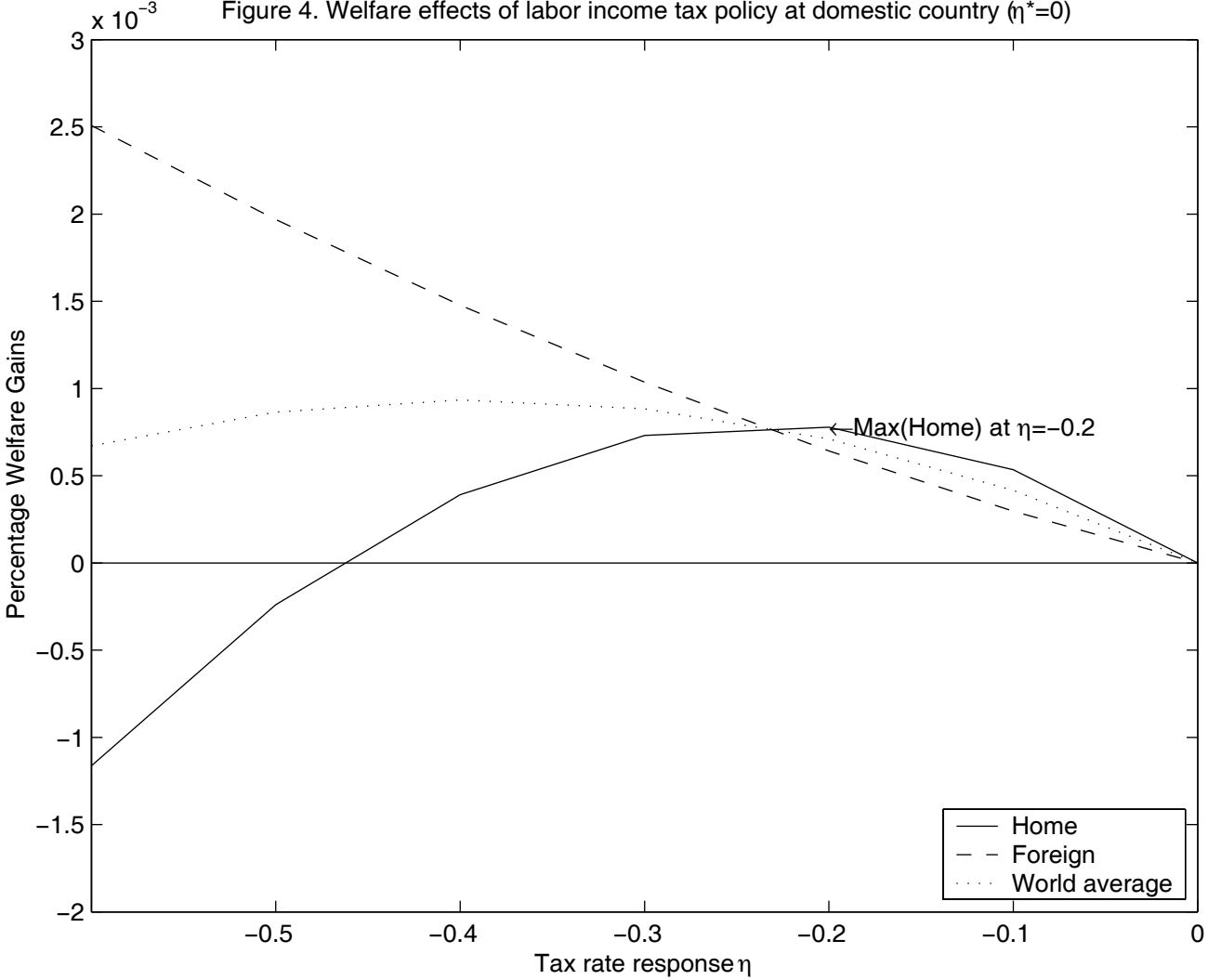


Figure 5. Impulse responses to 1% increase in productivity at Home: labor income tax ($\eta = -0.2$)

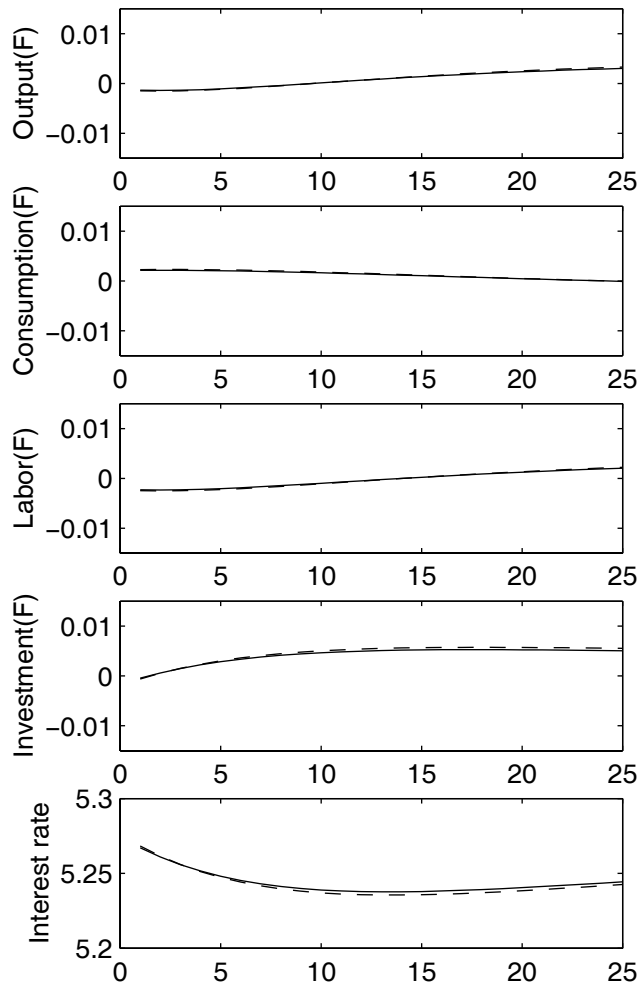
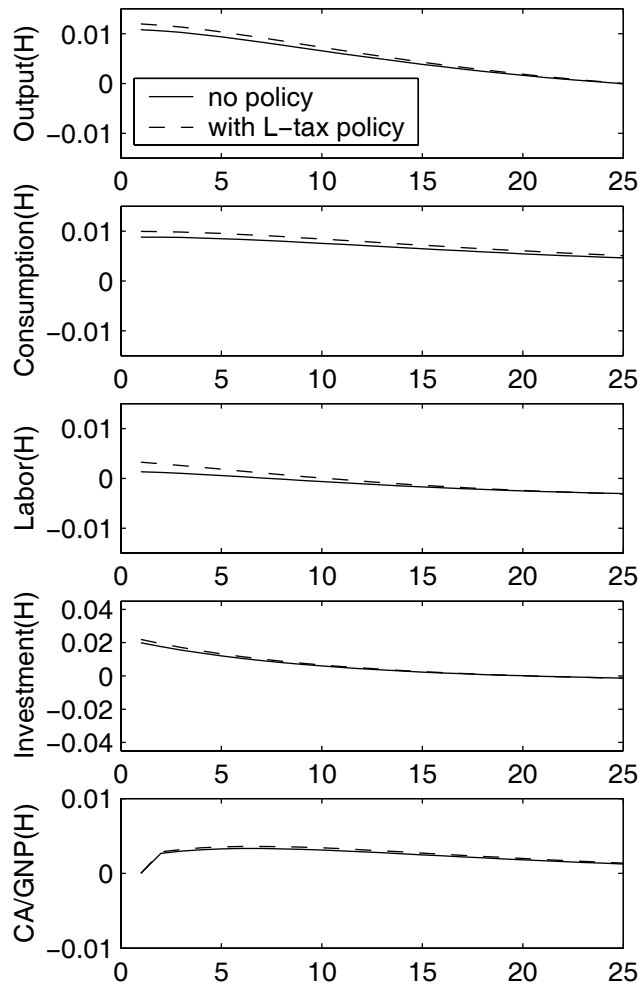


Figure 6. Tax policy reaction functions (labor income tax)

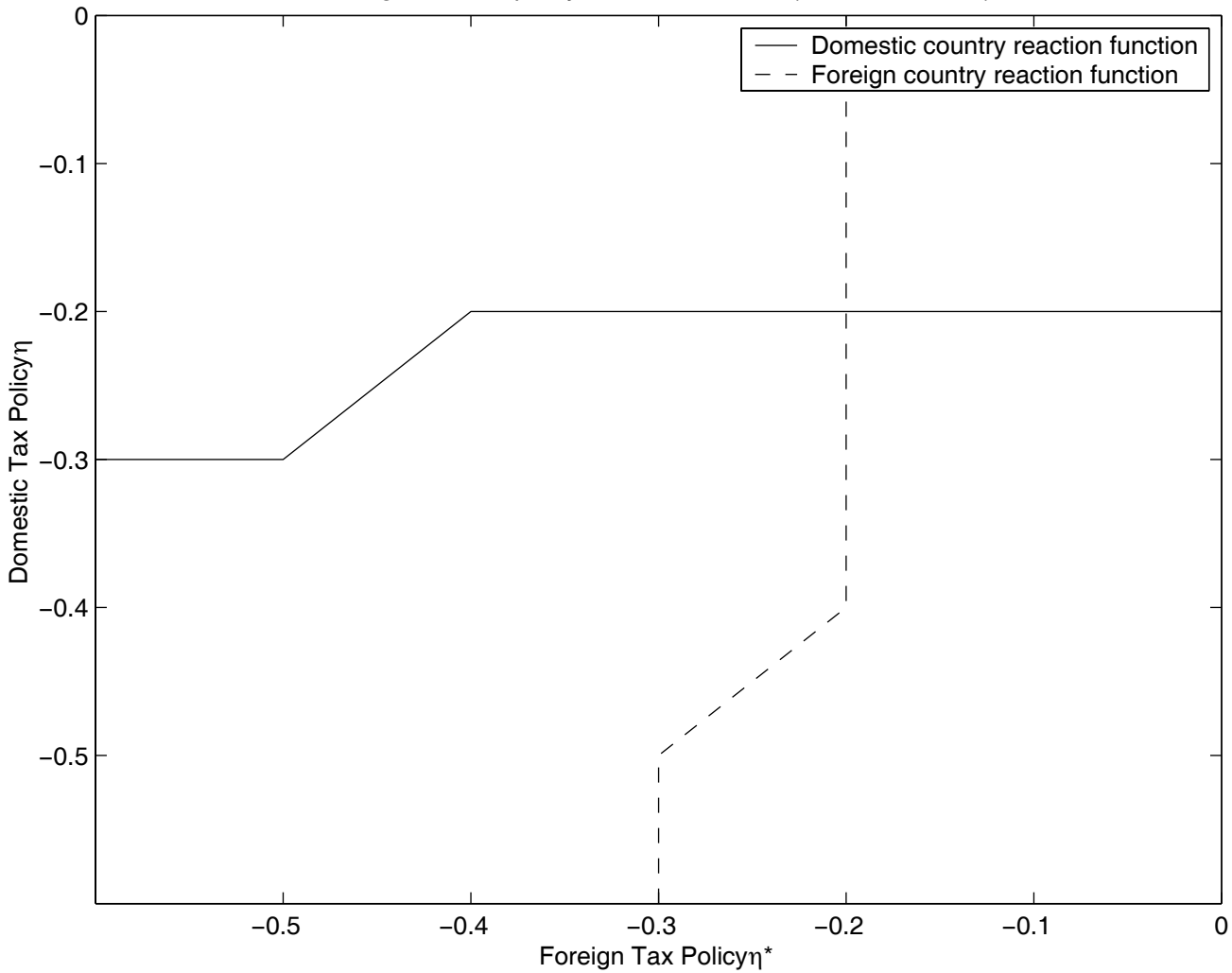


Figure 7. Impulse responses to 1% increase in productivity at Home: no tax policy

